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1	Wednesday, 6 April 2022	1	evidence, he could find a disproportionate use of force,
2	(10.00 am)	2	and, where he didn't have any footage, he wasn't.
3	(Proceedings delayed)	3	As he put it to the inquiry under questioning from
4	(10.08 am)	4	Ms Townshend, video evidence emphasised two things in
5	THE CHAIR: Good morning. Thank you. Mr Bunting?	5	particular, "Video footage" as he put it, "is essential
6	Closing statement by MR BUNTING	6	to get a true reflection of the incident, but also about
7	MR BUNTING: The BBC, chair is, the nation's public service	7	the use of force report writing. It needs to be to
8	broadcaster, it is impartial, and independent, it aims	8	a better standard and more descriptive of the actual
9	to inform, educate and entertain millions of people in	9	events".
10	the UK and around the world. It has played a role as	10	Callum Tulley's video evidence is, therefore, the
11	a core participant in this inquiry so as to ensure that	11	best available evidence to enable you to assess the
12	you, chair, have access to all relevant material and so	12	issues in the terms of reference, and it is no doubt for
13	that you are able to explore all of the public interest	13	that reason, chair, that the inquiry has seen various
14	issues that the BBC's Panorama documentary "Undercover:	14	attempts to undermine it. We had three suggestions
15	Britain's Immigration Secrets" revealed.	15	during the evidence in phase 2 that the footage had been
16	This documentary was an example of the BBC's	16	doctored, edited or dubbed. Those suggestions came from
17	accurate, impartial and informative programming which is	17	Yan Paschali, Derek Murphy and John Connolly.
18	required under its charter and under its editorial	18	Chair, those discussions were false.
19	guidelines. In these closing submissions, chair, the	19	All three men had good reason to insist that the
20	BBC makes two points, and both points go directly to the	20	footage was wrong because it revealed that they had
21	question of what evidence you can rely on when you are	21	committed serious misconduct Yan Paschali assaulting
22	assessing the credibility of the allegations in this	22	D1527; Derek Murphy swearing at and demeaning detainees;
23	inquiry.	23	John Connolly using the most serious of racist epithets.
24	Those two points are as follows, chair: first,	24	Indeed, chair, none of the three men were actually
25	Callum Tulley's footage speaks for itself; second,	25	able to explain how or where the footage had been
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1	Callum Tulley was a witness of truth.	1	edited. When he was asked where the footage had been
2	Starting with the footage, chair, throughout this	2	edited, Derek Murphy had no answer. The best he could
3	inquiry, we have watched it again and again.	3	offer, chair, was that "the light changes in the
4	It has allowed us to see and hear what life in	4	background", and he confirmed under questioning that the
5	Brook House was actually like. It reveals incidents of	5	timestamp on the footage hadn't been interfered with.
6	the most troubling nature, including racist language,	6	When he was asked how he said the footage had been
7	casually used in staff conversations and to detainees;	7	dubbed, John Connolly sought to suggest that the footage
8	a casual disregard for detainees, including as regards	8	had perhaps indicated that he had said N word in a lift.
9	food refusal, petty, personal insults; violence praised	9	He then, immediately, accepted that he wasn't right
10	in staff discussions and threatened in the most lurid of	10	about that. And then, when he was asked why he had said
11	terms; and the disproportionate use of force, including,	11	the footage was edited, John Connolly frankly admitted
12	most graphically, the D1527 incident on 25 April 2017.	12	that "it was probably just hopefulness" on his part.
13	Callum Tulley's footage, chair, both that which was	13	Chair, the BBC has made all relevant footage
14	broadcast and that is which was not, is important, it is	14	available to the inquiry. It is digital. It shows what
15	important because it vindicates the editorial decision	15	happened with a continuing timestamp on the footage, and
16	to broadcast the Panorama documentary which revealed	16	at no stage, chair, are there any unexplained breaks in
17	serious misconduct and which was a proper piece of	17	that timestamp.
18	public interest reporting. But it is also important	18	Finally, chair, in terms of the footage, as
19	because it goes directly to the heart of this inquiry's	19	Callum Tulley confirmed in his oral evidence in phase 2,
20	terms of reference. The inquiry wouldn't know the	20	he didn't edit or doctor the footage, nor did he
21	incidents it depicts but for that footage.	21	encourage anyone else to, and nor did anyone else in the
22	To make that point good, chair, you need to go no	22	BBC, chair.
23	further than the inquiry's use of force expert,	23	That is the footage. Let me turn to my second
24	Mr Jon Collier, whose oral evidence explored the	24	point. The second point that the BBC emphasises is
25	importance of video evidence. Where he had such	25	another simple one, Callum Tulley was a witness of
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1	truth. You have heard some of the reasons for that	1	You may consider, chair, Mr Donnelly's response to
2	submission elegantly adumbrated by Mr Armstrong	2	that criticism to be somewhat extreme. When he was
3	yesterday, but the BBC emphasises four particular points	3	taken through that incident by counsel to the inquiry,
4	to support that submission. The first, Callum Tulley	4	Mr Donnelly, in fact, accepted that Callum Tulley's
5	gave evidence for the longest period of time of any	5	evidence about the delay was, to use his words,
6	witness: four days in phase 1 and another afternoon in	6	"accurate". Mr Donnelly also had no answer as to why he
7	phase 2.	7	had never admitted that Callum Tulley had pointed out
8	At no stage during that long period of time chair,	8	the ligature at the time.
9	did he stumble, argue or seek to deceive.	9	The second example of unfair criticism; Dave Webb.
10	Second, the evidence that Callum Tulley gave was	10	He criticised Callum Tulley in suggesting that
11	consistent. His oral evidence reflected his own written	11	Callum Tulley was, in fact, the head officer during
12	witness statement which itself reflected his earlier	12	a use of force incident involving D149 on 31 May 2017,
13	written witness statements to the NMC and the police and	13	and that Callum Tulley was, therefore, responsible for
14	which itself reflected his earlier contemporaneous video	14	not giving a warning about the use of a pain-inducing
15	diaries.	15	technique.
16	More importantly chair, his evidence was also	16	Of course, Mr Webb also had a motive for seeking to
17	consistent with the video footage. The footage that he	17	undermine Callum Tulley. Amongst other matters,
18	recorded not only supports his account of the incidents	18	Callum Tulley filmed Mr Webb telling colleagues to use
19	it depicts, but it also supports his account of the	19	a shield as an offensive weapon and alleging that he had
20	wider culture at Brook House over the wider period that	20	badly injured D149. And of course, chair, the
21	he describes.	21	suggestion that Callum Tulley had been the head officer
22	Third, chair, the manner in which he gave evidence	22	in that D149 incident, was as false as it was
23	was clear. His evidence was nuanced. He didn't seek to	23	surprising.
24	overegg the point. He didn't seek to make allegations	24	The contemporaneous use of force incident shows that
25	that were unsupported by the wider evidence. He didn't	25	Callum Tulley wasn't even present during that incident,
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1	seek to make political points. Let me give one example	1	and that was for good reason. The officers who were
2	of that, chair. Callum Tulley was careful in his	2	using force were seeking to transfer D149 because he was
3	witness statement for the Nursing and Midwifery Council	3	accused of having tried to steal Callum Tulley's keys.
4	to explain what Jo Buss would have been able to see and	4	Third criticism, chair; Yan Paschali. He made
5	hear and what he was certain she was not able to see and	5	a number of false assertions about Callum Tulley.
6	hear. But, of course, Jo Buss was not satisfied with	6	Firstly, he alleged that Callum Tulley had failed to
7	that and she still sought to unfairly criticise	7	comply with his duties as constant observations officer
8	Callum Tulley in her witness statement. Chair, you will	8	as regards D1527, and yet the inquiry knows, because it
9	have seen how her criticisms and how her wider evidence	9	has the constant observation records, that Callum Tulley
10	unravelled during her oral evidence from Ms Simcock.	10	wasn't the officer who was in charge of constant
11	Then the final point to make this point good, chair,	11	observations for D1527; Clayton Fraser was.
12	the criticisms that were made of Callum Tulley were	12	Second, Yan Paschali suggested, in the first time in
13	baseless and, to develop that point, we can forensically	13	oral evidence, that he had completed a use of force form
14	examine some of the criticisms that the officers sought	14	in respect of the D1527 incident, but that Callum Tulley
15	to make of him. I am going to give five examples in	15	had taken that report and destroyed it. Simply to state
16	these closing submissions.	16	that conspiracy theory, chair, is to undermine it.
17	First, Chris Donnelly. He suggested in his second	17	There is not a shred of evidence to support it.
18	witness statement that Callum Tulley had a "preconceived	18	Callum Tulley denied it, and of course he had no reason
19	political and professional agenda" and a "naive	19	to make any such use of force form disappear.
20	misunderstanding of the environment he worked in". He	20	Yan Paschali also suggested that Callum Tulley "had
21	sought to stick by that extreme criticism in his oral	21	no duty of care". He sought to contrast that with his
22	evidence. This was Mr Donnelly's response, of course,	22	own "duty of care", which he said he had demonstrated in
23	to Callum Tulley's suggestion that Chris Donnelly had	23	removing a ligature from D1527 during that central
24	delayed in providing medical assistance to a detainee	24	incident. There was, of course, a problem with
25	who had a ligature around his neck.	25	Yan Paschali's evidence on this, chair, D1527 didn't
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1	even have a ligature around his neck when Yan Paschali	1	personal attack and that, chair, is precisely what has
2	was on the scene.	2	happened now that he has done so.
3	The fourth criticism, chair, is that of	3	To conclude therefore, chair, Callum Tulley's
4	Derek Murphy, and a number of the other officers who	4	footage speaks for itself. Callum Tulley was also,
5	sought to suggest that they had told Callum Tulley tall	5	himself, a witness of truth. Unless I can assist you
6	stories because he seemed to have an appetite for them.	6	further, those are the closing submissions of the BBC.
7	It is striking, chair, that each of these officers	7	THE CHAIR: Thank you very much, Mr Bunting, thank you.
8	should independently come up with this "telling	8	We are now going to be hearing from Ms Mannion,
9	Callum Tulley tall stories" excuse for their own	9	which is going to be remotely, so we will hopefully be
10	apparent misconduct. Even yesterday, we had this	10	able to move to that smoothly.
11	allegation repeated by Nathan Ring in his closing	11	Ms Mannion, can you hear me?
12	submissions. In any event, chair, that suggestion	12	MS MANNION: Hello. Can you hear me, chair?
13	cannot be sustained. We know that because we can see	13	THE CHAIR: We can hear you and see you. Thank you very
14	some of those tall stories being told on the footage.	14	much.
15	Derek Murphy, number one, he suggested he had told	15	MS MANNION: Firstly, thank you for letting me appear in
16	Callum Tulley fairy stories when responding to footage	16	this way, I am extremely grateful.
17	of him calling a detainee a "little prick" and with	17	THE CHAIR: No problem, thank you.
18	Derek Murphy saying he was going to "come and smash the	18	Closing statement by MS MANNION
19	fucking shit out of you".	19	MS MANNION: Chair, you have heard powerful and important
20	In fact, when we look at that footage, it shows that	20	submissions yesterday on behalf of detained persons and
21	Derek Murphy wasn't telling the story to Callum Tulley	21	other organisations as to the events within the relevant
22	but to DCO Andy Jennings. Callum Tulley's footage shows	22	period and as to systemic issues. I hope I will be
23	that he entered the conversation halfway through and	23	forgiven, in these oral submissions on behalf of
24	that Derek Murphy wasn't even facing Callum Tulley at	24	Her Majesty's Inspectorate of Prisons, for addressing
25	the time that he said it. Another tall story.	25	you more narrowly on four topics relating to inspection.
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1	Derek Murphy's next suggestion: he said he had told	1	My first topic will be as to the important role
2	tall stories to Callum Tulley when he was responding to	2	played by inspection generally as a safeguard to protect
3	an allegation that Derek Murphy had said to another	3	against mistreatment; secondly, as to the 2016
4	detainee, "Tell him, if he keeps going, I am going to	4	inspection of Brook House in particular; and, thirdly,
5	smash the fucking shit out of him" and "I am going to	5	and very briefly, I will highlight the changes made
6	smash you right up". On this occasion, chair, we can	6	following Panorama; and finally I am going to turn,
7	see the footage, we can see who Derek Murphy was talking	7	again very briefly, to potential further improvements.
8	to, not Callum Tulley but Gary Croucher.	8	My first topic, safeguard inspection, sorry, as
9	The last assertion, chair, the last criticism, which	9	a safeguard. It is chair, well recognised in domestic
10	was made the most often of all, is the criticism that	10	and international law that independent inspection of
11	Callum Tulley had recorded the footage for his own	11	places of detention provides a powerful safeguard to
12	professional advancement or financial gain. Of course,	12	detect mistreatment. Independent visits to places of
13	that assertion was made by officers and also,	13	detention is a central tenet of OPCAT. Why?
14	regrettably, by senior management. It was an assertion	14	Dr Hindpal Singh Bhui, in his live evidence, was asked
15	that was baseless. Callum Tulley explained to you, on	15	almost as his first question, "What was the purpose of
16	a number of occasions, that he had no dream to become	16	an inspection?" He replied, and I quote:
17	a journalist, but that he had felt compelled to speak to	17	"I think it has multiple purposes. One of the most
18	the BBC about what he had witnessed at Brook House and	18	important is to make sure that nothing is hidden, that
19	all of the evidence suggests, chair, that Callum Tulley	19	what goes on inside immigration detention is open to
20	acted in good faith and in the public interest.	20	public scrutiny and that the views of detainees, the
21	The purpose of exploring that criticism is clear,	20	experiences of people in detention are publicised. It
22	chair. First, it doesn't stand up to scrutiny, as we	22	is also about improvement. It is making sure that
23	have seen. Second, it provides evidence of the culture	23	centres that aren't doing well enough in terms of
23	at Brook House. Callum Tulley told you, chair, that he	24	keeping people safe, providing respectful conditions,
25	always feared that if he blew the whistle, he would face	25	providing enough activities and providing enough support
23	arways reared that if he blow the willshe, he would lace	23	providing chough activities and providing chough support
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1	for them, that those things are highlighted and they	1	experience. They decide what they will look at,
2	have an opportunity to improve on areas where we think	2	including the paperwork and processes in the centre.
3	they are not doing well enough. These are the purposes,	3	They set out, in a number of ways, to hear the voice and
4	but, to evaluate inspection as a safeguard, it is also	4	find out the experiences of those held in detention
5	important to understand what an inspection is and what	5	centres. They have total access and they know what they
6	it does."	6	are doing. If they pick up evidence of an issue or
7	I highlight this because it would be wrong to treat	7	a problem for example, from intelligence or
8	as if they are limits or weaknesses or flaws of	8	a disclosure in an anonymous survey or a confidential
9	inspection matters which are outside of inspection,	9	interview they follow it through. This is the
10	which are the responsibility of others.	10	triangulation method you have heard about.
11	It follows from your approach that you appreciate	11	As Dr Bhui explained in his live evidence, that
12	the distinction between the arrangements within	12	method does not simplistically mean that information is
13	Brook House and the role of external oversight bodies	13	only accepted if it is verified by multiple sources and
14	but that distinction is important. The first stage,	14	discarded or ignored otherwise. Triangulation is about
15	chair, is local management, here by G4S and the	15	taking information received or obtained and seeing
16	Home Office. They are responsible for day-to-day	16	whether it is supported or verified by other sources,
17	running of the centre, including complying with	17	thereby strengthening the conclusion drawn from the
18	individual Detention Centre Rules and processes and	18	information. As Dr Bhui put it, "All triangulation
19	policies within the centre.	19	methodology really is, is making sure you have looked
20	They are responsible for ensuring compliance in	20	for as much evidence as possible to back up a finding."
21	familiar ways, the adequacy and success of which you are	21	Aiming to verify information by multiple sources is
22	investigating, such as training, guidance, systems,	22	a strength of the process, giving HMIP reports the
23	management, supervision and so on. At the second stage,	23	rigour which means they ought to be taken seriously.
24	the Home Office and G4S are also responsible for	24	Single voices are not ignored or discounted, they can
25	monitoring that compliance, including Home Office	25	still found a conclusion, where appropriate, and
	D 12		D 45
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1	contract monitoring and, again, chair, you are	1	a prompt inquiry and follow-up, and contribute to the
2	investigating the adequacy of that form of oversight.	2	overall assessment, even if a specific finding is not
3	The third stage is internal audit. This is the	3	able to be made. They are included in the process of
4	provision of assurance. You will no doubt consider the	4	feeding back to managers throughout the inspection, and
5	extent to which this was being done and the	5	they may appear, as I say, in the final report.
6	effectiveness of governance structures within the	6	For inspections to act as a safeguard, it is
7	Home Office and G4S.	7	important that HMIP reaches robust, well evidenced
8	HMIP's role sits beyond these three stages. It is	8	conclusions. And there are two core reasons, chair.
9	wholly independent of the organisations it inspects and	9	Firstly, HMIP expects inspected establishments to
10	its function is not one of ensuring compliance with	10	act on its findings. The inspectorate needs to be able
11	rules or regulations. As you know, HMIP undertakes	11	to ensure those inspected, and the public, that its
12	regular inspections of immigration removal centres and	12	conclusions are sound and solidly based and, therefore,
13	reports on the treatments of detained persons and	13	should be acted upon. To drive change, HMIP reports
14	conditions in those centres as judged against its own	14	must be seen as authoritative.
15	human-rights-driven expectations for appropriate	15	Secondly, there is little value in a report which
16	conditions for detained persons.	16	does nothing more than recount the various information
17	As was explained by Dr Bhui, HMIP's role, in	17	it has obtained. Without a systemic analysis of the
18	essence, is "to do occasional deep-dive suspensions, to	18	evidence and clear findings, a report is less likely to
19	provide a good systemic analysis of what is happening in	19	be understandable to the public, less likely to be acted
20	the institution and then we pass that information to	20	upon by institutions and, ultimately, less likely to
21	others."	21	improve outcomes for detained persons.
22	HMIP does this by bringing in an experienced and	22	In summary, the safeguard HMIP inspections provide
23	professional team of researchers and inspectors. They	23	is a strong and valuable one. Inspections are capable
24	have a range of relevant specialisms and expertise and	24	of driving change and improvements in the circumstances
25	draw from their different complementary backgrounds and	25	of persons who are detained, if used appropriately by
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1	contractors and the Home Office.	1	2016 inspection.
2	It must, therefore, be understood that it is not	2	Second, for the same reasons, there is no proper
3	a weakness of inspection that inspectors strive to	3	basis to find that there was a failure in the adequacy
4	support findings with multiple sources; it is	4	of inspections as a mechanism to detect mistreatment in
5	a strength. This method gives the reports authority and	5	2016.
6	demands a proper response to the findings. It is not	6	Third, there are important and relevant findings
7	a weakness that inspections only occur periodically.	7	which were made in 2016 and which should have led to
8	The role is not one of day-to-day monitoring or	8	consideration, review and improvements, and I will take
9	oversight, but deep and thorough spot inspection by	9	you, chair, to a small number.
10	a wholly independent body. External day-to-day	10	Fourth, and without stepping back from the
11	monitoring is also, chair, a valuable safeguard, but it	11	submissions I have just made to you, you can confidently
12	is one which offers different insights and it is	12	conclude that HMIP is an organisation which listens,
13	provided by other bodies. It is not a weakness that	13	responds to feedback, has improved and continues to
14	HMIP does not have enforcement powers. Enforcement	14	proactively improve.
15	responsibility would interfere with HMIP's essential and	15	Turning then to 2016, chair, there is at least one
16	fundamental independence from those inspected.	16	material difference between Brook House in November 2016
17	However, this does not mean that HMIP does not feel	17	and during the relevant period. That is staffing
18	frustration if its recommendations are not acted upon,	18	levels. As you know, between September 2016
19	and meaningfully Dr Bhui made that clear in his	19	and April 2017, staff from neighbouring Tinsley House
20	evidence to you but this does not make HMIP	20	were relocated to Brook House. The Home Office witness,
21	recommendations futile or expose the limitation of	21	Michelle Smith, confirmed there were no understaffing
22	inspections, it is a failure of implementation.	22	days as against contract minimums in October
23	If a concern is raised by the inspectorate, the	23	and November 2016, and, I quote:
24	answer to it must come from those responsible for the	24	"It was only upon the reopening of Tinsley House did
25	management, running, compliance and oversight of the	25	staffing hours become a problem."
	Page 17		Page 19
	1 age 17		1 age 17
1	establishment. The inspection report provides	1	It was more than a matter of just meeting contracted
2	a detailed analysis of the state of an immigration	2	levels. Steve Skitt of G4S confirmed that staffing in
3	removal centre. It is then for the contractor and the	3	the 2016 window was "Very high, as you essentially had
4	Home Office to consider and take any appropriate action.	4	two centres' worth of staff working at one centre."
5	As a final point before I leave this topic, chair,	5	Callum Tulley's notebooks, whilst mentioning
6	I should add that it should not be understood that HMIP	6	a feeling of hostility in the centre, acknowledged that
7	recommendations are routinely ignored. They are not.	7	many of the consequences of understaffing were absent
8	For the most part, they are accepted and taken seriously	8	from the centre in the window up to the inspection,
9	by establishments, and this leads to improvements.	9	recording, on 10 October 2016, that this was "somewhat
10	Also, HMIP reports provide a rich source of information	10	softening the impact of the Brook House population
11	to the public and non-governmental organisations, who	11	increase". You will note, of course that
12	can themselves use the evidence in those reports, and	12	notwithstanding the relatively high staff levels at the
13	HMIP's recommendations, to seek to bring about	13	time of the inspection, the report nonetheless mentions
14	improvements.	14	that staff were still "under pressure and busy".
15	Chair, I turn now to my second topic, and from the	15	Dr Bhui was challenged by counsel to the inquiry as
16	general to the specific and the question of whether the	16	to why the report did not include a finding that there
17	2016 HMIP inspection itself was able to detect	17	was a lack of staff. Dr Bhui did not agree that such
18	mistreatment.	18	a finding should have been made, explaining as to
19	For the reasons I will shortly develop, HMIP will	19	understaffing, and I quote:
20	invite to you make the following key findings. First,	20	"I think almost certainly, in my view, it would have
21	because of the sparsity of the evidence and because of	21	emerged quite strongly from other evidence if that was
22	some significant differences between the conditions at	22	a big concern at the time we inspected."
23	Brook House in November 2016 and in the relevant period,	23	Chair, understaffing also wasn't a feature of the
24	you cannot safely find that HMIP missed a subculture of	24	window running up to the inspection. The relatively
25	abuse or mistreatment as seen on Panorama during the	25	high-level of staff had been in place since
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1	the September. In 2016, at the time of the HMIP	1	This undermines the suggestion that HMIP missed
2	inspection, the average length of detention in	2	a culture of abuse, active in November 2016, and it also
3	Brook House was 48 days and 78 per cent of detainees had	3	undermined any suggestion that inspection is, in
4	been in the centre for less than two months.	4	conjunction with other safeguards, an inadequate
5	This means that the great majority of those who were	5	safeguard to detect such abuse.
6	detained in Brook House at the time of the HMIP	6	Chair, I now turn to important findings which were
7	inspection will have not known anything other than the	7	made in 2016 and draw out a small number of matters
8	higher Tinsley House supplemented staffing numbers. The	8	which have taken up time in the evidence, and these are
9	22 per cent who had been in Brook House longer had still	9	understanding, firstly, the healthy establishment test
10	benefited from higher staff levels for some weeks before	10	scores; secondly, the physical environment at
11	inspectors arrived.	11	Brook House, including the additional 60 beds; thirdly,
12	The difference in staffing levels is important	12	the use of force; and, fourthly, healthcare.
13	because of the evidence you have heard from detained	13	Firstly, understanding HMIP's four healthy
14	persons and from staff about the consequences of	14	establishment test scores. In each of these tests in
15	understaffing. Activities could not be opened,	15	2016, Brook House was given a score of "reasonably
16	courtyards stayed shut, everyday queries and requests	16	good". This phrase does not mean the centre was
17	from detained persons, for cleaning products or paper or	17	reasonably good. What it means is set out in the report
18	any other small thing, went unanswered. You have heard	18	itself, and I quote:
19	that this increased levels of tension among detained	19	"There is evidence of adverse outcomes for detainees
20	persons, which itself was capable of triggering	20	in only a small number of areas. For the majority,
21	incidents of aggravation or apparent aggression. Such	21	there are no significant concerns. Procedures to
22	incidents drew staff time and attention and thereby	22	safeguard outcomes are in place."
23	exacerbated the cycle as staff numbers and time were yet	23	The then chief inspector, Peter Clarke, made clear
24	further reduced.	24	that the 2016 inspection was an encouraging one. This
25	Staff, too, were caught in the cycle. You have	25	comment should not be divorced from its context. In his
	D 21		D 22
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1	heard a great deal of evidence about tiredness,	1	written evidence, Owen Syred, who first worked at
2	frustration and short fuses amongst the staff,	2	Brook House in 2009, stated that, in 2010, Brook House
3	consequential upon the understaffing situation. For	3	was a "dreadful place", and he remembers, at that time,
4	example, Owen Syred stated in his written evidence that	4	that HMIP inspectors did not feel safe. Dr Bhui
5	shortages left staff feeling overwhelmed, undervalued	5	explains in his second written statement that the 2010
6	and absolutely worn out, and it negatively impacted on	6	inspection report, Brook House received the worst
7	the welfare of detainees, including the mental health of	7	possible rating for safety, one of "poor", and it was
8	detainees, because of the lack of staff available to	8	assessed as "not sufficiently good" for all other tests.
9	listen.	9	And in the 2013 report, the preparation for release test
10	Of course staffing levels are not the only important	10	was "not sufficiently good".
11	factor, but in this case, the higher staffing levels may	11	That history makes clear that things were better at
12	have made a contribution to the information which HMIP	12	the time of the inspection, in 2016, compared to earlier
13	obtained at the time of the inspection, including during	13	reports.
14	group interviews, at which detained persons described	14	The report clearly explains that the four sections
15	relationships with staff as a strength of the centre.	15	of the report dealing with each of the four healthy
16	Likewise, 77 per cent of detainees surveyed said that	16	establishment tests contain "a detailed account of our
17	staff treated them with respect, and that increased to	17	findings against our expectations".
18	84 per cent amongst those who did not speak English.	18	A proper read of these findings makes clear that the
19	Overall, therefore, there are good reasons to	19	report is densely packed with information which should
20	conclude that the better staffing levels at the time of	20	have led to a consideration, review and action by the
21	the 2016 inspection meant that, at that time, the centre	21	establishment and the Home Office.
22	was in a better state, affecting positively the data	22	It has, therefore, been disheartening to hear
23	received by HMIP and the evidence accrued in respect of,	23	witnesses for organisations with responsibility for
24	most obviously, the safety of and respect for detained	24	compliance, monitoring or governance refer to HMIP as
25	persons.	25	somehow having given Brook House a clean bill of health
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1	following the 2016 inspection. It should not have been	1	not get anything like a clean bill of health. HMIP made
2	possible to read the 2016 findings and conclude that	2	a number of findings about the use of force which was
3	Brook House had no work to do.	3	observed during the 2016 inspection, including: one, use
4	My second point from the 2016 report, HMIP has been	4	of force had increased in the six months up to the
5	highly critical of the physical environment at	5	inspection window as compared with the six months
6	Brook House. You have heard a lot of evidence from	6	running up to the 2013 inspection; two, use of force was
7	witnesses at all levels about this and you may find in	7	used proportionately and as a last resort in most, but
8	due course that the physical environment at Brook House	8	not all, cases; three, echoing evidence you have
9	was facilitative to some of the ill-treatment you are	9	recently heard from Jon Collier, HMIP inspectors found
10	investigating. If you do do this, it is important that	10	that video footage revealed mixed practice: some
11	when you then come to consider the effectiveness of the	11	incidents took too long to resolve once force had been
12	safeguard of inspection, it being appreciated that these	12	initiated and a description was given of
13	points were raised powerfully and promptly by HMIP. The	13	an inappropriate use of force, and that was the use of
14	introduction to the report noted:	14	a shield to restrain a passive detainee; fourth, video
15	"The residential units very closely resembled the	15	footage also revealed that waist restraint belts may not
16	conditions found in prisons and these were exacerbated	16	have been used as a last resort by Tascor; and, five,
17	by poor ventilation and unsatisfactory sanitary	17	a use of force observed during the inspection itself was
18	facilities."	18	described as "chaotic".
19	And within the key findings, it was stated:	19	These findings led to a recommendation by HMIP that
20	"The residential units remain stark and impersonal	20	all use of force should be necessary, proportionate and
21	in design. Apart from paintings by detainees, the	21	competently applied. There should be no confusion, this
22	environment had not been softened. Many cells lacked	22	recommendation was made because it was the view of
23	curtains and many in-cell toilets were not curtained	23	inspectors that this was not always happening in
24	off. Many cells had ingrained dirt, especially in the	24	Brook House in November 2016, as indeed Dr Bhui also
25	toilets, and those on C wing were in the worst	25	confirmed to you in his live evidence.
	Page 25		Page 27
	1 age 25		1 age 27
1	condition. The lack of ventilation was the most common	1	The report also noted as to governance of use of
2	complaint and many cells were too stuffy overnight."	2	force that managers reviewed all incidents to learn and
3	The condition of the residential units led to one of	3	disseminate lessons and it was described as "very good".
4	the two main concerns and recommendations in the 2016	4	At this distance, little more detail is available within
5	report.	5	HMIP as to the exact systems in place during the
6	Dr Bhui underlines the significance of these	6	inspection period as opposed to the relevant period.
7	recommendations in his evidence, explaining that	7	The inquiry has heard that improvement of use of force
8	Brook House "is a centre which looks and feels like	8	governance had been a focus for Lee Hanford during his
9	a prison and it is designed like a prison. As we have	9	period as director in 2016, March to July, and that use
10	said many times, that is inappropriate for a detainee	10	of force matters were often escalated to the SMT and
11	population."	11	other specific leadership team meetings.
12	The chief inspector also said in the introduction to	12	The answer is not clear, but these matters might
13	the 2016 report that the proposal to bring in the third	13	indicate that governance had deteriorated subsequent to
14	beds installed already in two-person cells into use "has	14	the HMIP inspection.
15	the potential to adversely affect the conditions in	15	Dr Bhui was asked whether HMIP might have missed
16	which some detainees are held". And the inspectors	16	evidence of abuse in light of the contents of the
17	agreed it would lead to a decline in living standards.	17	anonymous detainee survey. In 2016, the survey included
18	As to this, Dr Bhui explained that a formal	18	responses from four detained persons that they had been
19	recommendation was not appropriate because the change	19	physically assaulted by a member of staff. Of course
20	had not yet happened, or even been approved, but this	20	this is a piece of evidence to be taken seriously, but
21	was a caution in stark terms. It is hard to see how, at	21	that survey result is not enough on its own to safely
22	that stage, HMIP could have put its concern more clearly	22	conclude that there was a culture of abuse of the type
23	or prominently.	23	seen on Panorama. Some of these responses may have been
24	My third point, I want to draw out HMIP's	24	describing what were, in fact, lawful uses of force, the
25	conclusions on the use of force because this, too, did	25	survey responses alone don't give us enough to know, but
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1	1 age 20		1 age 20

1	as I have already mentioned, what they do do is prompt	1	evidence, and I quote:
2	further research and inquiry.	2	"We offer every single detainee an interview. We
3	My fourth and final point on the topic of the 2016	3	have no systematic way of ensuring that every person who
4	inspection. In relation to healthcare, the 2016 report	4	is vulnerable speaks to us, but they have certainly got
5	raised relevant concerns. Rule 35 reports "did not	5	the opportunity to come forward. We identify people
6	provide an adequate safeguard for detainees with	6	through other means as well. So, for example, the
7	post-traumatic stress disorder (PTSD)", and recommended	7	safeguarding inspector might identify someone through
8	that "where a detainee claims they have been tortured,	8	a rule 35 and we might make a point of going to speak to
9	the rule 35 report should include an assessment of	9	that person."
10	PTSD."	10	Second, all staff are now given the opportunity to
11	The report also raised concerns about the healthcare	11	respond to an anonymous survey that they can complete
12	complaints system, compromising medical confidentiality	12	outside the establishment and, where staff identify
13	and in relation to the need for reasonable access to	13	themselves, they can follow up discussions and
14	translated information about health services and health	14	interviews may be arranged. A range of access to staff
15	and wellbeing. Nonetheless, Dr Bhui was asked about	15	allows HMIP to better identify problems in leadership,
16	a small number of other areas where, candidly, he	16	staffing levels, morale and culture which may affect
17	accepted that findings might have been more critical or	17	outcomes for detained persons.
18	would now have been more critical.	18	In view of the evidence concerning the difficulty
19	These were in respect of reporting detainee feedback	19	that staff faced in coming forward with concerns, you
20	more strongly, whether the specific criticism which HMIP	20	may consider that an anonymous staff survey is
21	made in 2019 about the lack of rule 35(1) and (2)	21	a valuable tool in assessing the state of affairs at
22	reports might also have been made in 2016, and whether	22	an immigration removal centre.
23	it was too positive to describe half the staff having	23	Third, NGOs are now proactively contacted by
24	received mental health training as "commendable". He	24	inspectors at the outset of inspections and expressly
25	accepted these points, though you may conclude that this	25	invited to contribute information and put detained and
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1	is good evidence of HMIP's ongoing willingness to	1	formerly detained persons with whom they are in contact
2	improve, but these observations do not undermine the	2	in touch with HMIP inspectors. Systematic contact with
3	overall validity of the 2016 report.	3	non-governmental organisations strengthens flows of
4	Chair, my third headline topic is the changes which	4	communication and intelligence, assists in giving leads
5	were made in response to Panorama. In HMIP's opening	5	to follow and further works to ensure that the voices of
6	statement, I explained a little about the enhanced	6	detained persons are heard by inspectors.
7	methodology which HMIP brought in following Panorama.	7	Overall, HMIP's enhanced methodology provides
8	As Dr Bhui explains in his first statement, HMIP	8	greater opportunity for inspectors to identify potential
9	reviewed its methodology with a view to whether it could	9	concerns. HMIP believes the enhancements will better
10	increase the likelihood of identifying individual	10	enable it to detect a culture or subculture of abusive
11	incidents of mistreatment and systemic risks in IRCs.	11	practice. These changes were designed and driven by
12	You have detailed evidence about the changes in	12	HMIP and they were already in place by mid October 2017.
13	Dr Bhui's witness statement and how they came about, as	13	You may consider that HMIP reacted commendably swiftly
14	well as the careful review of the efficacy which	14	to Panorama. In his evidence in phase 1, Nathan Ward
15	followed.	15	stated that HMIP was, "the only organisation following
16	The enhancements were designed to encourage greater	16	Panorama to actively want to learn and sit down", which
17	engagement and so obtain more information from detained	17	we did, and we met following Panorama.
18	persons, staff and third party organisations. There is	18	Since that time, HMIP has also introduced a focus on
19	now a greater opportunity for detained persons and staff	19	leadership when undertaking inspections. In his witness
20	to tell inspectors in confidence about concerns over	20	statement, HMCIP, Charlie Taylor, said this would be
21	safety or treatment. First, every detained person is	21	carefully considered in view of the importance of good
22	now often interviewed with an inspector, using	22	leadership at an immigration removal centre for outcomes
23	interpretation where needed. This opportunity is also	23	for detained persons.
24	extended to persons who were recently detained in the	24	Most recently, HMIP has consulted on changes to the
25	centre in question, as Dr Bhui explained in his live	25	ways in which it makes recommendations. The suggestion
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1	is to replace around 30 recommendations per inspection	1	involvement that might harm its independence. However,
2	with a smaller number of key concerns. These concerns	2	as Dr Bhui confirmed, HMIP will reflect upon whether DCO
3	will still identify what must be resolved by the centre,	3	training can be considered as part of its thematic work.
4	and the Home Office, and an action plan will be required	4	Finally, HMIP will consider whether the evidence
5	that sets out exactly how and when identified problems	5	presented during the inquiry can form a useful training
6	will be remedied. As Dr Bhui explained in his evidence,	6	case study for its own inspectors, particularly in
7	the idea is to reduce the scope for expected	7	relation to reviewing use of force incidents and
8	establishments to claim success in responding to	8	assessing the effectiveness of rule 35 reports.
9	recommendations, when they had just picked off	9	Chair, I conclude these closing remarks by saying
10	low-hanging fruit. The new key concerns would all be	10	this. Independent inspection is an essential and
11	important matters and demand action, but the body of the	11	effective safeguard to detect abuse. The inspection of
12	inspection report will remain replete with other	12	Brook House Immigration Removal Centre in November 2016
13	information which establishments will be inspected to	13	was delivered by a professional inspectorate, committed
14	study carefully.	14	to, and effective in, improving outcomes for persons
15	Chair, my final topic, very briefly, further	15	held in detention. Even though there may have been
16	improvements. As I indicated to you back in opening	16	relevant differences in the conditions in 2017 from
17	in November of last year, HMIP is listening and	17	those during the inspection in 2016, HMIP made findings
18	following this inquiry closely. It always strives to	18	and recommendations which should have led to changes and
19	improve. I draw out four short examples which were	19	improvements.
20	raised during the hearings.	20	In the wake of Panorama, HMIP reacted promptly to
21	Firstly, the receipt of intelligence. Under the	21	the possibility it might have missed something during
22	enhanced methodology, HMIP now proactively approaches	22	the 2016 inspection, making sensible and meaningful
23	non-governmental organisations and advocacy groups,	23	enhancements to its methodology.
24	ahead of inspections to ask for information and to help	24	It continues in the same vein to this day, building
25	in making contact with those who may wish to speak to	25	on what it does well but open to changes which will help
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1	the inspectorate. HMIP also makes it clear that it is	1	it do better and set out what it always sets out to do:
2	willing to receive intelligence and information through	2	improve outcomes for detained persons.
3	other means; its email address and phone number are	3	Chair, thank you very much.
4	already advertised in places of detention and during	4	THE CHAIR: Thank you very much, Ms Mannion. Mr Dixey?
5	inspections. However, more could be done here to ensure	5	Closing statement by MR DIXEY
6	that HMIP consistently receives information which might	6	MR DIXEY: Chair, I make this closing statement on behalf of
7	be relevant, firstly, to assessing when a further	7	the Independent Monitoring Board. In addition, we will
8	inspection is required of a particular place, and,	8	provide you with written submissions which will address,
9	secondly, informing inquiries and findings during	9	in greater detail, the issues which have arisen from the
10	an inspection.	10	evidence that has been adduced.
11	HMIP will continue to reflect on what information,	11	As I said in our opening remarks, the IMB welcomes
12	and in what form, would most be useful to it to achieve	12	this inquiry. As anticipated, it has provided
13	those aims.	13	an opportunity to formerly detained persons to speak
14	Secondly, the voice and reported experience of the	14	openly about their experiences whilst at Brook House.
15	detained person. I have explained the triangulation	15	The inquiry has posed fundamental questions of how
16	methodology and its value, but this does not mean that	16	the immigration detention system operated in 2017, and
17	the voice of detained persons should not be clear from	17	continues to operate today.
18	the report. Dr Bhui candidly expressed his view that	18	As the Brook House IMB said in its 2017 annual
19	there was value in giving more space to this within the	19	report, it was horrified by the behaviour shown in
20	healthcare sections of the report and, chair, this is	20	Panorama. It is now apparent that the mistreatment and
21	already under discussion within HMIP.	21	abuse within Brook House was even more widespread than
22	Thirdly, Professor Bosworth suggested that HMIP	22	was shown during Panorama. The conduct which this
23	might have a role in the training of DCOs. It would not	23	inquiry has revealed is reprehensible and inexcusable.
24	be appropriate for HMIP to be involved in the management	24	There can be no doubt that, in light of the evidence
25	or oversight of DCO training or have any other type of	25	which you have seen and heard, at least some formerly
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1	detained persons were subjected to treatment that was	1	were people in organisations external to, and
2	inhuman and degrading. Some behaviour went well beyond	2	independent of, the centre and Home Office. Therefore,
3	even that.	3	we submit that the reason why abuse was not identified
4	This inquiry has uncovered a culture of amongst	4	is not simply a question of independence.
5	Brook House staff and management that failed to secure	5	It is clear from the perspective of the detained
6	the safety and basic dignity of detained persons. That	6	population that there were significant barriers to
7	culture went beyond isolated incidents by a small number	7	reporting concerns to the IMB and others. Again, the
8	of staff. The inquiry has revealed evidence that	8	causes of those barriers are complex, but they include:
9	unacceptable conduct and attitudes had become normalised	9	firstly, a concern that, if a complaint were made, it
10	within the staff at Brook House. There was a culture	10	might prejudice a detained person's immigration status
11	amongst staff of not reporting concerns about their	11	or that they would otherwise be subject to reprisals;
12	colleagues internally, as well as to the IMB and other	12	second, a lack of awareness of the IMB and its role;
13	external bodies.	13	third, the misconception that the IMB was part of the
14	Indeed, there is a substantial quantity of evidence	14	centre management or Home Office; and, four, language
15	which supports a finding that some members of centre	15	barriers. All are matters of concern to the IMB and it
16	staff acted so as to keep abuse hidden. Uses of force	16	is working hard to address these barriers.
17	were not reported, paperwork was not completed, or was	17	Before turning to the criticisms which have been
18	completed inaccurately, body-worn video was not	18	made of the IMB in 2017, it is important to set out the
19	activated and, as Callum Tulley explained, abuse	19	role and purpose of the IMB. It is important to do so
20	frequently occurred out of the sight of CCTV.	20	because the evidence from certain witnesses to the
21	It is difficult to accept that such behaviour was	21	inquiry has revealed a significant misunderstanding of
22	limited to a small number of junior staff. The evidence	22	the IMB's role.
23	clearly suggests that some frontline managers accepted	23	We recognise that that misunderstanding is at least
24	or colluded with this behaviour and that senior	24	in part because of the way in which some board members
25	management did not exercise effective oversight. On	25	summarise their role when interviewed by Kate Lampard
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1	Day 6 of the inquiry, Mr Tulley gave evidence, amongst	1	and Ed Marsden. You will recall that Professor Bosworth
2	a number of other days. During that evidence, he agreed	2	was asked about the quoted comments that the IMB were,
3	with counsel to the inquiry that mistreatment might be	3	"monitors really, rather than resolvers of problems."
4	considered to arise in three ways: first, the deliberate	4	As Professor Bosworth put it, such a description
5	acts of physical and verbal abuse of the kind shown on	5	oversimplifies the IMB's role. We agree; it does
6	Panorama; second, the harms caused by the nature of the	6	oversimplify the IMB's role. We agree, it does
7	immigration process, including the uncertain length of	7	exact point in her witness statement, at paragraph 188.
8	detention; and, third, the impact of the physical	8	She explains that the way she expressed herself during
9	environment or conditions of detention.	9	the interview with Ms Lampard and Mr Marsden was
10	In 2016 and 2017, the IMB had reported on, and	10	demonstrably inaccurate. She and the board spent
11	raised concerns about, the second and third of those	11	a considerable amount of time in Brook House resolving
12	factors. However, it is now painfully apparent that the	12	problems for detained people. As she puts it, "We saw
13	IMB, along with other oversight bodies and the onsite	13	that as a major part of our role."
14	Home Office contract monitors did not identify and	14	This characterisation also does not accord with the
15	prevent the abuse and mistreatment of the first kind.	15	material which has been placed before you. As the 2017
16	The IMB is not unique in not identifying the	16	annual report shows, in that year, the IMB received 123
17	deliberate acts of physical and verbal abuse of the kind	17	written applications; in 2016, it received 87 such
18	shown on Panorama. Along with HMIP, you have received	18	applications. During rota visits, board members dealt
19	evidence from Anton Bole of the Forward Trust,	19	with a much higher number of concerns raised with them
20	Dr Dominic Aitken and Jamie MacPherson of the Gatwick	20	orally. There are, within the papers, many instances of
21	Detainee Welfare Group, all of whom were unaware of the	21	board members seeking to resolve the problems of the
22	abuse shown on Panorama. The fact that all of these	22	detained men which were raised with the IMB.
23	people and organisations were unaware of what was	23	It is, we submit, to misunderstand the IMB's role,
23 24	revealed indicates that the reasons why this abuse	24	to suggest that members only concerned themselves with
25	remained hidden are complex and multi-factorial. These	25	the heating, cleanliness and the absence of complaint
	remained inducti are complex and multi-factorial. These	1 40	are meaning, creaminess and the absence of complaint
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1	forms. These are important matters to detained persons;	1	and annually in their annual reports.
2	however, the evidence before the inquiry clearly shows	2	Addressing, if I may, the IMB's 2017 annual report
3	the IMB was engaged in much more besides this.	3	itself, the IMB accepts that the 2017 annual report
4	IMB members were far more than passive observers	4	should have been more critical and challenging. The IMB
5	within the centre and regularly raised matters of	5	accepts that, in light of what is now known, it was
6	concern with those responsible for the care of those	6	plainly wrong to say that the centre kept detained
7	detained.	7	persons as safe as it could. Whilst the IMB's 2016 and
8	As members of the local community, IMB members are	8	2017 annual reports were broadly positive, it is wrong
9	the public's eyes and ears within places of detention.	9	to read them as raising no issues about the safety of
10	Board members' regular presence in an establishment	10	the centre or the treatment of detained persons during
11	gives them a unique insight into the day-to-day	11	those respective reporting years. In both the 2016 and
12	experience of detained persons. Their work complements,	12	2017 annual reports, the IMB identified serious issues
13	but does not replicate, the work of other members of the	13	which required the attention of the minister, the
14	National Preventive Mechanism, such as HMIP and the PPO.	14	Home Office and the centre.
15	As Professor Bosworth explained in her evidence, there	15	To refer to just some of those issues within the
16	is great value in having transparent and reliable	16	2016 and 2017 annual reports only, in 2016, the board
17	information of what happens within closed environments	17	raised concerns about delays in access to mental health
18	such as Brook House.	18	treatment. It raised concerns about locating those with
19	IMB members, who are a regular, albeit not	19	mental health issues on the CSU. In 2016, the board
20	permanent, presence, bring their varied life experience	20	raised concerns and required a response on the use of
21	to bear on what they see and find, to record the actual	21	night transfers, because the board did not believe that
22	outcomes for those in detention. Their reports form	22	the impact on the care and welfare of individual
23	a crucial part of the civic dialogue concerning	23	detained men was being taken into account.
24	detention and the experiences of those who are detained.	24	In 2016, the board specifically challenged the
25	You have received two statements from the chair of	25	length of time people were detained at Brook House. In
	Page 41		Page 43
1	the NPM the National Preventive Mechanism	1	2016, the board recorded its concerns about the
2	John Wadham. The IMB notes and agrees with Mr Wadham's	2	preparations to add the additional 60 beds and acquire
3	observations in his second statement. I quote:	3	three men to share one room. It raised similar concerns
4	"The external oversight [as he outlines] offered by	4	in 2014 and 2015. In 2016, the board highlighted that
5	national and international bodies cannot, alone, prevent	5	it was concerned by the handling of rule 35 requests and
6	all ill-treatment occurring in detention. As identified	6	reports. In 2017, the board identified as areas for
7	by leading academics, it is not realistic to presume	7	improvement to increase staffing levels, to improve the
8	that one institution, whether that be the SPT [the UN	8	operation of the Adults at Risk policy, to implement
9	Subcommittee on the Prevention of Torture], at the	9	advanced mental health training for staff who interact
10	international level, or the NPM, at the national level,	10	with vulnerable detained persons.
11	will be able to achieve this single-handedly. It needs	11	In 2017, the board recorded concerns about the
12	to be placed within the broader context of factors that	12	availability of drugs and alcohol within the centre.
13	play a part."	13	In that context, the IMB has become increasingly
14	Boards do not have a regulatory role. They can	14	concerned to hear the evidence in this inquiry from some
15	alert managers to problems and can offer advice and	15	senior members of the Home Office and G4S as to the
16	recommendations to the centre management, the	16	reliance placed upon both the IMB and HMIP to identify
17	Home Office or the minister. However, they are not	17	and report matters of concern up to and including abuse.
18	responsible for the running of the centre or the	18	To mention just three examples, if I may, first, you
19	oversight of contractual responsibilities.	19	heard evidence from Michelle Smith. During the relevant
20	They can alert those who are responsible, the	20	period, she was the service delivery manager within the
21	minister and the department, to any concerns. They do	21	Home Office and responsible for overseeing performance
22	so weekly through their rota reports, monthly in	22	under the contract at Brook House.
23	meetings with centre and Home Office managers,	23	You may think, having heard her evidence, that the
24	periodically to senior Home Office officials or	24	Home Office had contracted out not just the running of
25	ministers, where there are issues of particular concern,	25	the centre, but also its contractual oversight. That is
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1	notwithstanding the fact that the IMB were not privy to	1	with caution Professor Bosworth's criticisms of the IMB
2	the contract which the Home Office contract managers	2	in 2017, as set out in her report and oral evidence.
3	were meant to be monitoring, nor were the IMB members	3	First, it is not clear to us that Professor Bosworth
4	a permanent presence on site.	4	had read the three statements submitted to you by
5	Second, you heard evidence from Peter Neden,	5	Dame Anne Owers, Ms Colbran or Ms Molyneux.
6	Jerry Petherick and Gordon Brockington, all of whom	6	Second, Professor Bosworth had watched some of
7	sought to rely on parts of HMIP and IMB reports or, as	7	Ms Molyneux's oral evidence but none of Ms Colbran's.
8	counsel to the inquiry suggested to Mr Brockington,	8	As you will recall, it was Ms Colbran who was the chair
9	seeking refuge in Peter Clarke's finding that	9	during the relevant period.
10	Brook House was "reasonably good". Mr Neden accepted	10	Third, as Professor Bosworth explained when
11	that G4S overrelied on the reports of external	11	questioned by counsel to the inquiry, she was wrong
12	organisations.	12	about certain factual matters upon which she had relied
13	You may wonder how it is that a company the size of	13	in her statement; in particular, Professor Bosworth
14	G4S, employing as many people as it did, operating	14	wrongly attributed to certain IMB members apparent
15	a contract valued in the millions, say they came to rely	15	criticism of some detained men and was wrong to say that
16	quite so heavily on occasional HMIP visits and the nine	16	IMB members "sat on a variety of centre committees."
17	unpaid members of the IMB.	17	Those factual matters are important because it is
18	Third, you heard evidence from Philip Dove, who	18	those factual matters which led Professor Bosworth to
19	sought to rely on the IMB, HMIP and CQC, to monitor	19	conclude, in her first report, that there was a shared
20	healthcare provision at Brook House. Putting to one	20	culture between officers and the 2017 board, and that
21	side that the IMB does not have access to healthcare	21	the organisation was, "not fully independent and thus
22	records, the IMB did raise concerns about healthcare	22	not performing adequately as a safeguard for human
23	provision, including about the application of rule 35.	23	rights".
24	In respect of the IMB, arguably, the most serious	24	During her oral evidence, John Connolly's
25	criticisms are those which have questioned its	25	observation in respect of the IMB, that "most of them
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	1 age 43		1 age 4/
1	independence, in particular those made within the Verita	1	were ex-prison officers", was put to Professor Bosworth.
2	report and by Professor Bosworth in her first report and	2	Putting to one side any reservations one may have about
3	oral evidence.	3	relying upon Mr Connolly as a reliable historian, this
4	As to the criticism made in the Verita report, the	4	is plainly not correct. One of the then board was
5	IMB took, and continues to take, seriously the	5	a former prison governor, there were no ex-prison
6	suggestion that the board was overempathetic. This	6	officers. There were, amongst those, people with
7	criticism appears to have been formed primarily on the	7	backgrounds in the law, teaching, and nursing.
8	basis of accounts of interactions between the IMB and	8	We accept that the use of language is important. We
9	GDWG, to which I will come shortly, and comments within	9	accept that, within the documents created by the IMB
10	the Verita interviews which were themselves not	10	members in 2017, there are instances where the language
11	reflective of the totality of the board's role.	11	used was inappropriate. One such example was put to
12	As Dame Anne Owers has explained in her first	12	Ms Colbran during her evidence. She immediately
13	statement, based on the evidence available to Ms Lampard	13	accepted such language was not appropriate.
14	and Mr Marsden, she can understand why they concluded	14	As for the IMB's relationship with GDWG, it is now
15	there was a tendency to overempathise with centre	15	clear that both organisations were it is clear, now
16	managers and Home Office staff.	16	clear, that both organisations were unclear about each
17	However, we submit the board was independent, albeit	17	other's respective roles, objectives and working
18	the perception that it was not is a matter of great	18	methods. We submit that the IMB's engagement with GDWG
19	concern and did prompt action.	19	was well intentioned but was open to misinterpretation
20	Turning to Professor Bosworth's evidence, I make	20	and misunderstanding.
21	these submissions conscious that Professor Bosworth is	21	The IMB has since been shocked to learn of the
22	an eminent academic with considerable experience and	22	extent to which the relationship between GDWG, G4S and
23	expertise on the issues which you, chair, will consider;	23	the Home Office had broken down. James Wilson's
24	however, it is you who has read, seen and listened to	24	evidence about his treatment by G4S and Home Office
25	all evidence in this inquiry. We invite to you approach	25	managers is particularly troubling.
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1	This was not known to the IMB at the time. Further,	1	reports criticised the pre-Brexit charter flights;
2	as Ms Molyneux accepted in her first witness statement,	2	failures in the Adults at Risk policy and rule 35
3	the IMB was too affected by the criticisms made by the	3	policies and practices; Home Office DET staff not
4	centre and Home Office managers of GDWG. She has	4	serving removal directions in person during the Covid-19
5	explained the steps which have been taken since to	5	pandemic; and delays relating to providing bail
6	improve the two organisations' relations.	6	accommodation.
7	We invite you to reject the criticism that the IMB	7	You will be aware that in October 2020, the chairs
8	had a shared culture with officers and was not fully	8	of the Brook House IMB and the charter flight monitoring
9	independent.	9	team wrote to the Minister for Immigration Compliance
10	I turn now to the present and future. We have	10	and Courts under rules 61(3) and (5) to raise serious
11	placed before you evidence as to the current position,	11	concerns about the inhumane treatment of detained
12	both locally within the Brook House IMB and nationally.	12	persons.
13	Both locally and nationally, IMBs have reflected on what	13	The IMB is not afraid to challenge, where
14	Panorama showed and then what Ms Lampard and Mr Marsden	14	appropriate, and will continue to do so. This inquiry
15	concluded. There is now a much greater focus on	15	offers an opportunity not only to cast light on the
16	training, specific to immigration detention, focusing on	16	reasons for the appalling treatment in one immigration
17	separation, Adults at Risk and mental health.	17	removal centre, but also to reshape the immigration
18	That training draws on the expertise and experiences	18	detention system in a way which better promotes humane
19	of those outside as well as within the IMB, including	19	and decent treatment for those living within it.
20	those with lived experience of immigration detention.	20	You have received a range of recommendations which
21	The Brook House IMB, in particular, refocused on	21	you will consider with care. In our written
22	monitoring vulnerable detained persons, Adults at Risk	22	submissions, we will provide our observations on the
23	and staff culture and behaviour.	23	reforms which might be made. At this stage, however, we
24	In addition to quarterly chairs' forums, there are	24	confine ourselves to three.
25	weekly calls between the chairs of the IMBs for	25	First, it is imperative that the safeguards against
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1	immigration arrested antere. There have an even to be	1	dhainn ann an
2	immigration removal centres. These have proven to be an excellent opportunity to share experiences and	2	the inappropriate use of detention, which appear to have broken down at Brook House, the use of rules 34 and 35,
3	learning amongst the chairs of the boards for IRCs.	3	and the Adults at Risk policy, must be strengthened.
4	This permits boards, through their chairs, to better	4	The IMB will, in any event, continue to focus carefully
5	contextualise their experiences and compare what they	5	on how these operate in practice.
6	are observing against best practice and the practices in	6	Second, to ensure that detained people have access
7	other establishments.	7	to meaningful support in dealings with those in the
8	You will have seen that in Professor Bosworth's	8	Home Office who are making decisions affecting their
9	first report, she recommends that the IMB develops	9	lives. Caseworkers should be on site, on at least
10	a rights-based approach and scrutiny document rather	10	a periodic basis. There should be meaningful access to
11	than one based on the layout of the centre.	11	legal advice, including significant improvements to
12	You have received evidence from Dame Anne Owers and	12	mobile telephone reception, IT facilities, and access to
13	Mary Molyneux as to the new template developed for both	13	interpreters for legal appointments.
14	rota and annual reports. This focuses on four areas set	14	Third, the IMB reiterates a recommendation made by
15	out in the national monitoring framework, which reflect	15	it for many years, that because of the profound impact
16	international and domestic human rights standards for	16	which detention has on individuals, a time limit for
17	the treatment of those in detention. The rota template	17	immigration detention should be introduced.
18	requires boards to make a judgment against each of	18	Chair, unless I can assist further, that is the
19	these. This steers boards towards placing their	19	closing statement on behalf of the IMB.
20	detailed findings within that human-rights-based	20	THE CHAIR: Thank you very much, Mr Dixey.
21	context.	21	Thank you. I am going to suggest we take our
22	Both before and since the relevant period, the	22	15-minute break now and then we will be returning when
23	Brook House IMB and the National Chair have reported on	23	we will hear from you, Ms White.
24	and made recommendations at Brook House and more widely.	24	Thank you. We will return at 11.35. Thank you.
25	By way of example, the 2019 and 2020 Brook House annual	25	(11.20 am)
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1	(A short break)	1 Finally, PPG provides trauma-informed training for		
2	2 (11.42 am)		the mental health team and bespoke mental health	
3	Closing statement by MS WHITE	3	assessment training for secure environments.	
4	MS WHITE: Practice Plus Group, PPG, welcomes the work of	4	The intention is for all healthcare staff at Gatwick	
5	this inquiry and the significant benefit it has given	5	to be given a trauma-informed training package to ensure	
6	6 PPG as the incoming provider of healthcare services at		greater awareness of the prevalence and impact of trauma	
7	Gatwick IRC in informing the current and future	7	on detainees and to reduce the risk of accidental	
8	practice.	8	retraumatisation.	
9	PPG fully recognises the significant issues in the	9	In spite of these improvements, PPG recognises that	
10	provision of healthcare at Brook House in the relevant	10	many of the issues raised by the inquiry are not	
11	period which have been revealed by this inquiry. PPG	11	amenable to quick-fix solutions and require longer-term	
12	supplies this statement with a view to showing what work	12	change. As Dr Bromley explained, significant further	
13	has been done to date to address those issues and what	13	work is ongoing. In particular, firstly, PPG is	
14	work remains outstanding.	14	developing bespoke reception screening training for	
15	Since assuming responsibility for healthcare	15	teams assessing new arrivals. This will emphasise the	
16	in September 2021, PPG is endeavouring to firstly	16	purpose and importance of the initial screening and of	
17	improve the level of staffing at Brook House, by	17	communicating this to patients and of encouraging better	
18	increasing the volume and variety of clinical roles	18	attendance at rule 34 appointments.	
19	within the combined nursing service, mental health and	19	It will also train all staff in the identification	
20	primary care and within the team of healthcare	20	of conditions which may be detrimentally affected by	
21	assistants; secondly, to increase the provision of	21	detention, and which require assessment under rule 35,	
22	mental health care, through, for example, low- and	22	to encourage a more proactive approach to identifying	
23	medium-intensity trauma-based psychological	23	patients who may be at risk due to detention. This	
24	interventions, led by a psychologist and an assistant	24	bespoke reception screening training is due for roll-out	
25	psychologist; thirdly, to improve the availability of	25	by the end of May 2022.	
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1	translation services by agreeing an additional contract	1	Secondly, PPG is reviewing the initial reception	
2	with thebigword in addition to LanguageLine, which can	2	screening template to ensure that vulnerabilities are	
3	be used during patient consultations; fourthly, to	3	properly identified and is working with Serco to pilot	
4	improve the level of training at Brook House, by	4	second reception screens as a further opportunity to	
5	offering all clinical staff the opportunity to undertake	5	pick up any needs not identified on the initial	
6	the introduction to Health In Justice Course delivered	6	screening, including any Adults at Risk or individuals	
7	by Stafford University; and, fifthly, to maintain the	7	who may need to be considered for a rule 35(1), (2) or	
8	continuity and stability of GP care via its	8	(3) report. Any individual identified as vulnerable	
9	sub-contracted provider DoctorPA Limited. This has	9	becomes the subject of a supported living plan and is	
10	avoided short-term disruption to the service, although	10	discussed at the weekly vulnerable persons meetings	
11	as you know, chair, PPG is working towards a model	11	chaired by Serco and attended by healthcare and the	
12	incorporating more employed GPs.	12	Home Office.	
13	In addition, all staff are required to complete two	13	Thirdly, PPG is working with external training	
14	online training sessions on self-harm and suicidal	14	organisations to develop bespoke training on suicide	
15	thought as part of their induction. PPG has introduced	15	intervention, which is called Assist, on mental health	
16	multi-professional complex case clinics, MPCCC,	16	assessment, and on healthcare responsibilities in	
17	involving clinical leaders and multidisciplinary members	17	control and restraint. That is training specifically	
18	in a weekly discussion of patients with complex needs.	18	designed for secure and detained settings, recognising	
19	These discussions feed into weekly vulnerable persons	19	that staff knowledge across these areas is in need of	
20	meetings to ensure the full clinical picture is taken	20	improvement.	
21	into account when considering a detainee's ongoing	21	Fourthly, PPG is in the process of developing	
22	fitness for detention.	22	bespoke rule 34 and rule 35 training for GPs, to ensure	
23	All detainees placed on constant supervision undergo	23	high-quality assessments and reports. This training is	
24	a mental health assessment to ensure that mental health	24	due for delivery in July 2022 and will be delivered,	
25	needs are identified and, wherever possible, met.	25	both as part of the induction of new GPs and as	
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1	an annual refresher. It will cover the Adults at Risk	1	custom and practice, which will require further
2	guidance and signs and symptoms of trauma and torture,	2	discussions, training and clinical supervision, as
3	drawing on guidance from the Faculty of Forensic and	3	outlined in her evidence to this inquiry.
4	Legal medicine. PPG is also planning to develop a new	4	In terms of broader objectives, PPG is committed to
5	quality audit, which will be peer reviewed, to examine	5	the continual improvement of its service at Gatwick,
6	the quality of rule 35 reports.	6	whilst recognising that there are some factors outside
7	Finally, PPG is working with Stafford University to	7	its control. These include the physical capacity of the
8	develop a more bespoke version of their calls for staff	8	site, the policies and procedures developed and owned by
9	working in IRCs as opposed to prisons, using learning	9	other bodies, such as the Home Office and Serco, and the
10	from the first six months of its contract to identify	10	paucity of education and training materials nationwide
11	current gaps and training and induction.	11	which are bespoke to the environment of an IRC.
12	As for rule 35, PPG recognises the disconnect	12	To date, it has been very difficult to obtain and
13	between the absence of rule 35(2) reports in recent	13	deliver training on rule 34 or rule 35. PPG continues
14	months as in the relevant period and the significant	14	to work with providers across the country to develop
15	number of detainees who have been on constant	15	bespoke training for IRCs and in particular for the site
16	supervision due to suicidal thoughts or self-harm.	16	at Gatwick which has not hitherto been available.
17	The intention is for the approach to rule 35 at	17	Beyond these objectives, PPG recognises the need for
18	Gatwick to be subject to wholesale review, alongside	18	cultural change at Brook House, including on the part of
19	Heathrow IRC in April 2022, so that both sites operate	19	healthcare. PPG hopes and anticipates that better
20	a robust rule 35 pathway which has had the benefit of	20	training will promote better understanding and awareness
21	peer review and redesign to meet the needs of detainees	21	of vulnerabilities on the part of detainees and the
22	at those sites.	22	safeguards which must be upheld in an IRC in order to
23	PPG also fully appreciates your concern, chair, to	23	detect detainees from harm.
24	ensure that some immediate action is taken in respect of	24	PPG regards clinical supervision, reflective
25	those currently in detention who may be vulnerable	25	practice groups and peer reviews as essential routes for
23	those currently in detention who may be vulnerable	23	practice groups and peer reviews as essential routes for
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1	and/or in need of a rule 35 report.	1	all healthcare staff to reflect on their attitudes and
2	To that end, Dr Bromley has supplied a further short	2	approach to the delivery of care, including delivery of
3	witness statement in which she has confirmed, in answer	3	desensitisation and compassion fatigue highlighted by
4	to your questions and those of your counsel, that both	4	Dr Hard. The overall goal is to develop a more
5	GPs have been reminded by the head of healthcare,	5	integrated patient service, and this is the subject of
6	Sandra Calver, of the need to complete rule 35 reports	6	sustained effort on the part of PPG.
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7	wherever indicated and have been actively encouraged by	7	PPG also places particular reliance on strong and
8	both Ms Calver and Dr Bromley to undertake rule 35	8	effective leadership in progressing the objectives
9	assessments.	9	outlined in this statement and hopes that the focus
10	The joint letter from the Home Office and	10	supplied by this inquiry will enhance these efforts.
11	NHS England received last Friday, 1 April, has been	11	Just finally, chair, PPG is well experienced in the
12	shared with the GPs. As a temporary solution, until	12	provision of healthcare and has only been in possession
13	a rule 35 pathway is developed, firstly, when an ACDT is	13	for a relatively short period. PPG recognises, firstly,
14	opened, a rule 35(1) appointment will be booked for that	14	the opportunities for improvement as the new provider
15	day or the following day. Additionally, all patients	15	and is ready and willing to accept the challenge and
16	are reviewed by the mental health team when an ACDT is	16	make changes in line with its contract and the inquiry's
17	opened.	17	findings. Secondly, that with a programme of continued
18	Secondly, DoctorPA Limited have been instructed to	18	improvement and feedback, high standards can and will be
19	undertake rule 35(2) assessments for all patients on	19	obtained.
20	constant supervision. As of this last Friday afternoon,	20	Thank you, chair.
21	only one patient was on constant supervision and he was	21	THE CHAIR: Thank you very much, Ms White. Thank you.
22	due to be seen for a rule 35(2) appointment the	22	Mr Blake, I believe you might want 30 seconds to get
23	following day, Saturday, 2 April.	23	the lectern?
24	Despite these interim steps, Dr Bromley remains of	24	MR BLAKE: Thank you very much.
25	the view that there is a need to challenge and change	25	THE CHAIR: Thank you.
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1 1 MR BLAKE: Thank you, chair. acted upon. You heard from Mohammed Khan, who Closing statement by MR BLAKE 2 2 emotionally said at the end of his evidence that his 3 MR BLAKE: The inquiry hasn't yet produced its report, but 3 parents were immigrants and that he sees it as the PSU's 4 4 it has already achieved a great deal. The inquiry has role to uncover wrongdoing and get to the bottom of it. 5 helped to shine a light on issues, the importance of 5 You might think that the PSU is in good hands with him 6 which may not have been fully appreciated or fully at the helm. 6 7 understood. The questioning by Ms Simcock on the issue 7 Similarly, the IMB, HMIP and others, the fact that of rule 34 and rule 35, for example, has identified 8 8 you have heard critical comments about the Home Office q problems with the interpretation and application of 9 from some of their reports is itself evidence that the 10 those rules. 10 systems of oversight are working and, indeed, are 11 As you know, the Home Office, together with the NHS, 11 improving. The fact that the problems were not spotted 12 have written to the healthcare commissioners and 12 by those organisations during the relevant period was 13 providers to provide urgent clarification arising from 13 not used by the Home Office in some way to shift the 14 what we have heard over the past few weeks. The 14 blame -- that is a misunderstanding there and I would 15 Home Office is committed to reviewing rule 35 and the 15 like to clear that up. It was simply to show how 16 ACDT process. 16 challenging it can be to uncover mistreatment. How 17 There are other areas which were known to the 17 differently staff may have been acting around the 18 Home Office but which the inquiry has made even clearer: 18 Home Office, around the inspection bodies, to how they understaffing; the lack of a contractual power to 19 19 act amongst themselves in the corridor before they use 20 penalise mistreatment; the imbalance between penalties 20 force, or in the staff areas. 21 The Home Office welcomes scrutiny from those bodies for escape and penalties for harm; the imbalance in the 21 22 weighting between commercial and operational objectives; 22 and others. You heard from Mr Riley that he has 23 and the imbalance that is caused by an overreliance on 23 previously asked Professor Bosworth to come in and look 24 self-reporting and insufficient auditing. 24 at the culture of different areas, since he has taken up 25 25 We hope that the inquiry will recognise that the new post. The Verita report, whose transcripts have been Page 61 Page 63 1 contract, the new provider, will go some way to address 1 heavily relied upon in this inquiry, was another example 2 2 these historic problems that arose from an old contract of scrutiny that has been welcomed by the Home Office. 3 that was based on an outdated approach. Improved 3 And your own non-statutory inquiry was a further example 4 staffing, improved contract, improved focus on welfare. 4 of the Home Office opening up its doors. 5 5 We hope that the inquiry will recognise the work on When you consider the Home Office as an institution, 6 staff culture that has been undertaken by Mr Riley, and 6 which you have been urged to do by the representatives 7 7 the wide range of other changes, from improving of those who were detained, we ask you to consider all 8 auditing, the recommendations, including data gathering, 8 of this, because an institution that invites such 9 regarding complaints against DCOs, improvements in the 9 scrutiny is not an institution that intends to do wrong. 10 10 physical estate, and improvements in training. And, of course, the Home Office does not so intend. 11 The Immigration Minister described the treatment 11 When considering institutional issues, at the 12 shown on Panorama as "appalling" and Mr Riley has 12 Home Office, you will no doubt consider the position of 13 13 delivered a clear apology to this inquiry. Tinsley House, which has been held up by some witnesses 14 14 Having recognised and been open to the problems that as an example of the high standards that are implemented 15 the inquiry has exposed, there is a good story to tell 15 by the Home Office. Reverend Ward described it as 16 16 a "much calmer environment". He said Tinsley staff were in many respects and we ask that the inquiry considers 17 17 this alongside identified problems. For example, the very different. Tinsley House is run by the same team 18 Home Office does not shy away from scrutiny; the PSU got 18 at the Home Office as Brook House. You will also 19 19 it absolutely right when it substantiated complaints consider the evidence of Owen Syred, who we know cared, 20 against Nathan Ring, Yan Paschali, allegations of 20 and cares a lot, for the welfare of detained persons. 21 collusion and of derogatory comments by G4S staff in the 2.1 He worked with the Home Office on a secondment. He 22 case of D1527. 22 said he had a unique insight into his Home Office 23 23 colleagues, he got on with them and they always behaved There are legitimate questions to ask about why the 24 complaints system didn't lead to an earlier complaint to 24 professionally. He said that the Home Office had 25 the PSU, but once it reached them, it undoubtedly was 25 a difficult job to do but acted with compassion. You Page 62 Page 64

1 1 might think that his honest and open evidence is at odds mind that it is the careful, considered and reflective 2 2 with some of the overblown rhetoric that was obtained in evidence coming from the mouths of witnesses, not simply 3 3 some of the speeches that have been given yesterday. the acceptance of propositions that have been put to 4 4 As I said in my opening speech, some of the changes them, that really counts. 5 that you are likely to recommend are likely to be more 5 Phil Riley was a good example on Monday of a witness 6 mundane and less political. The change to rule 35 is 6 who has been asked and been able to give considered and 7 one of those which might have profound changes for 7 properly answered questions and I ask you to consider 8 detained persons, even if one of the recommendations is 8 the honest and open evidence, also of Paul Gasson in 9 9 relation to his dealings with GDWG. Importantly, when simply improving the form that is completed or 10 allocating more time to those appointments. 10 you look at the evidence, I ask you to consider whether 11 evidence, where a witness has simply said yes, or that 11 The Home Office's full submissions will be set out 12 12 they couldn't recall in response to repeated clearly in our written submissions, and I don't want to 13 take up much more time today simply for the purpose of 13 propositions, is useful evidence and we say it is not. 14 14 Third, I ask that you are mindful of the speaking. I should make it clear that we do not agree 15 with the various submissions that have been made to you 15 complexities in certain decision-making processes that 16 regarding the role that article 3 should play in your 16 you simply don't have the evidence to address. It has 17 determination, and we will set that out more fully in 17 been repeatedly suggested, for example, that certain 18 our written submissions as we have been invited to do 18 individuals would not have been detained if they had had 19 19 a rule 35 form completed. That doesn't, in our 20 Putting those legal submissions to one side, we know 20 submission, necessarily follow. 21 21 Do you know the countervailing immigration factors, that you will approach the evidence that you have heard 22 carefully, conscientiously and fairly. 22 including the detail in relation to their offending and 23 Our primary objective throughout this inquiry has 23 the need to protect the public from harm? That is 24 been to make sure our witnesses are treated fairly and 24 something you will have to ask yourself. 25 25 Fourth, I ask that you are mindful of any potential have the opportunity to give their best evidence, Page 67 Page 65 1 sometimes in response to demanding timeframes or in the 1 unintended consequences of recommendations. We heard on 2 face of criticism and cross-examination. 2 Monday about Stephen Shaw's recommendation following the 3 3 All I want to do, at this stage, is highlight five fire in Yarl's Wood, that the physical infrastructure needed to be strengthened and that that resulted in 4 headline points for you, chair, to bear in mind when 4 5 5 Brook House being built to its specification. As considering the evidence. First, a great deal of 6 evidence has been heard in the form of witness 6 Phil Riley said, there is a balance to be struck between 7 7 listening to what is said by experts and balancing it statements that have been read and that have not been 8 tested. The Home Office doesn't see it as its role to against other factors. There is no simple solution, and Q play the role of the defence, akin to a trial or civil q pulling in one direction might affect something else. 10 10 Fifth, and finally, I will end where I began and ask litigation. That is not the purpose of a public 11 inquiry. Probing questions that we proposed in phase 1 11 you to be mindful of what is achievable: end to 12 12 immigration detention or the imposition of a definitive were not accepted because that is the approach that the 13 inquiry wanted to take and that is certainly within your 13 time limit is simply not achievable, even if it were 14 14 discretion, chair. But what we do, is ask you to apply within the terms of reference, and we say it isn't. As 15 appropriate care in your consideration of untested 15 I said in my opening, this inquiry, an inquiry that allegations. 16 16 makes focused but important findings, is just as 17 17 Look, for example, at what happened in phase 1, important, just as valuable, in fact more so, to the 18 18 wellbeing of those who were detained. The one that where D1581 had previously relied on a written statement 19 of someone we know as D390, who said he was beaten with 19 makes bold but unrealistic proposals. 20 20 batons. That simply was not right. We saw the footage, The Home Office has full confidence that you, chair, 21 and that shows the danger in making conclusions based on 21 will approach what is a very difficult task with 22 22 the careful, thoughtful and sensitive manner that you written accounts alone. Second, and consistent with the approach that has 23 23 have personally shown to witnesses throughout this 24 been taken with the evidence of those who were detained, 24 inquiry. Thank you very much. 25 GDWG, Medical Justice and others, I ask you to bear in 25 THE CHAIR: Thank you, Mr Blake. Page 66 Page 68

1	1 Mr Sharland, thank you.		The inquiry should be under no illusion that G4S,		
2	MR SHARLAND: Good afternoon, chair. My microphone is	2	its staff, personally and as a corporate body, had been		
3	flashing red. Ah, I have a functioning microphone.	3	undertaking substantial soul searching since the conduct		
4	Closing statement by MR SHARLAND	4	shown in Panorama came to light. As its senior		
5	MR SHARLAND: Good afternoon, chair. I make the following	5	witnesses made plain indeed, as well as many of the		
6	6 closing statement on behalf of G4S Care and		more junior staff, including DCOs and DCMs all feel		
7	Justice Services (UK) Limited as well as G4S Healthcare	7	a true duty of care towards detained persons, not simply		
8	Service (UK) Limited. It will be supplemented, in due	8	in the legal sense but in the practical and moral one		
9	course, by G4S's written closing submissions, which will	9	too.		
10	address the details of the matters under consideration	10	What the Panorama documentary showed was that the		
11	by the inquiry. The written closing submissions will	11	company had let down a number of those individuals, let		
12	address the correct approach to article 3 of the	12	down a number of those individuals very badly. More		
13	European Convention on Human Rights. On this, G4S	13	than that, had been unaware of having done so. It is		
14	disagree with the suggested approach as set out in CTI's	14	both those elements which have caused the company and		
15	note, but we understand that the appropriate time to	15	its staff, of all grades, serious concern and regret.		
16	address this is in our written closing submissions.	16	As such, more than just recognising that conduct as		
17	The written closing submissions will also address	17	abhorrent behaviour and apologising on behalf of G4S to		
18	each of the 50 or so incidents of concern, detailed in	18	those who suffered mistreatment, Mr Brockington pointed		
19	the inquiry's spreadsheet provided at the outset, as	19	out that G4S looked forward to receiving the conclusions		
20	well as the various broader issues relating to both the	20	of the inquiry, and I add, in particular, it looks		
21	provision of custodial and health services during the	21	forward to the recommendations that the inquiry may make		
22	relevant period.	22	to ensure no such conduct occurs again at Brook House or		
23	In this oral statement, however, I would like to	23	indeed at any other IRC.		
24	address a number of key themes that have emerged in the	24	The inquiry's lens is, by its terms of reference,		
25	course of the inquiry hearing a wide range of evidence,	25	focused on a particular IRC and a particular period in		
	Page 69		Page 71		
			C		
1	covering life in Brook House, as well as the conduct of	1	time. Its findings will necessarily be set by those		
2	staff who worked there during the relevant period.	2	parameters, but its recommendations will no doubt be of		
3	It is important, however, for me to start today, as	3	substantially wider application than to one particular		
4	I did in my opening statement on behalf of G4S, with	4	IRC. Of course, G4S no longer operates Brook House or		
5	an apology. These are not just my words, but the words	5	any of the other IRCs, but it is responsible for		
6	of G4S's corporate witnesses to this inquiry.	6	a number of other environments within the broader		
7	Mr Gordon Brockington, in particular, spoke about being	7	detention estate. It is for that reason in particular		
8	personally appalled by what he saw on Panorama and that	8	that it looks forward to learning from this inquiry.		
9	he, and G4S itself, were exceptionally sorry for the	9	A consistent theme of the evidence heard by the		
10	shocking mistreatment that was shown on that programme.	10	inquiry is the effect that "most staff were hard working		
11	That sense of contrition was not, of course, limited	11	but" or "the vast majority of use of forces were		
12	to Mr Brockington. Mr Peter Neden, during the relevant	12	appropriate but"		
13	period, the regional president for the UK and Ireland at	13	The focus of this inquiry is, understandably, not on		
14	G4S, explained that he was deeply sorry for there having	14	those majority of cases when staff were working hard in		
15	clearly been a failure in the system that did not	15	difficult circumstances, when detained persons were		
16	uncover the mistreatment of detainees.	16	treated with dignity and respect, and where force was		
17	He added that it was absolutely clear that he and	17	used appropriately and as a last resort. G4S		
18	the management team of G4S failed in their	18	appreciates that the inquiry was not established to		
19	responsibility to keep people safe in Brook House.	19	concentrate on those cases, even if they applied to the		
20	Mr Jerry Petherick, who was, during the relevant	20	majority of personnel or instances.		
21	period, managing director of G4S Custodial and Detention	21	By its terms of reference, the inquiry is to "reach		
22	Services, too, also accepted his own responsibility for	22	conclusions with regard to the treatment of detainees		
23	what had happened, because he was, as he put it, "at the	23	where there is credible evidence of mistreatment."		
24	top of the pyramid and there is no one tougher on me	24	The focus of the inquiry's lens in those instances		
25	than myself".	25	and cases where there is credible evidence and		
	Page 70		Page 72		

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1	mistreatment, its focus is not a holistic assessment on	1	about the issue of culture at Brook House, and the
2	the performance of any individual staff member or G4S or	2	inquiry has heard much about a macho environment and
3	any other contractor or the Home Office. However, with	3	a "man up" attitude. Neither of which were, of course,
4	that said, the vast majority of cases of interaction	4	conducive to the operation of a safe centre.
5	between staff and detained persons that are	5	Further, when it comes to culture, the answer is
6	characterised by respect and dignity should not be	6	simply not a raft of new policies. Indeed, when the
7	forgotten and are important context to the findings that	7	inquiry comes to consider a number of key areas, such as
8	the inquiry may make in respect of those instances where	8	complaint handling and whistleblowing, whilst there may
9	there is credible evidence of mistreatment, to recognise	9	be room for lessons to be learned in the formulation of
10	that such instances were the exception and not the rule.	10	these policies, on paper, at least, many of them were
11	As the 2017 report on Brook House from Her Majesty's	11	sound, not least G4S's "Speak Out" whistleblowing
12	Chief Inspector of Prisons recorded:	12	policy, which was advertised, and utilised independent,
13	"In our survey, about three-quarters of detainees	13	external investigators to minimise any disincentive to
14	had a positive view of the attitudes and behaviour of	14	report.
15	staff and the proportion was higher for those who did	15	However, as the inquiry has been shown, however well
16	not speak English."	16	intentioned or well designed on paper, these channels
17	Yesterday, Mr Stanton, on behalf of Mr Syred,	17	did not work at Brook House. The process of translating
18	stated, in relation to the issue of balance:	18	well designed policies into a healthy culture of not
19	"There was a small minority of staff who conducted	19	only good practice, but of reporting concerns, is
20	themselves as Yan Paschali and Derek Murphy did. By and	20	difficult, but it is critical.
21	large, staff at Brook House behaved well and treated	21	In the context of an operation which has been
22	residents with care, dignity and compassion. There are	22	outsourced by central government, no doubt much scrutiny
23	no recordings of officers and detainees chatting, having	23	will be focused on the contractual arrangements between
24	a coffee, sharing a joke or playing pool. However,	24	G4S and the Home Office and, where relevant, the health
25	these were everyday occurrences at Brook House."	25	contract.
20	alese were every any economics at 2100k 110 and	20	53.11.45
	Page 73		Page 75
1	G4S agreed with Mr Syred that this should not be	1	Even though the contract for the operation of
2	forgotten. This is not just a matter of fairness, or	2	Brook House between G4S and the Home Office is no longer
3	balance, but it will inform the inquiry's approach to	3	in force, and the Serco operation is governed by a new
4	the recommendations that it may make, to maximise the	4	contract on different terms, some important
5	effectiveness of those recommendations. There has been	5	recommendations can be made on issues of principle, in
6	a debate between witnesses as to the extent to which	6	particular, no doubt, as to how service levels and
7	poor conduct at Brook House was down to "a few bad	7	penalty regimes can be designed to ensure they operate
8	apples". The relevance of any misconduct being set in	8	as an effective means to incentivise compliance and,
9	the proper context of a wider pattern of genuinely	9	more than that, that they do so effectively; for
10	hard-working, fair and compassionate staff is	10	example, minimising the extent to which a contractor
11	an important one.	11	marks their own homework, at the very least, without
12	The inquiry, when making recommendations to the	12	proper oversight by the Home Office.
13	future, will need to consider those measures which will	13	
14	properly identify any relevant bad apples as	14	Of course, the inquiry will recall that G4S did not agree or negotiate the terms of the contract that were
15	distinguished from the good or, in relation to some	15	in force during the relevant period but, rather, took
16	issues, where the problem is more systemic, such that	16	1
17	more root and branch change is required either at		over the contract that had been agreed between the
18	Brook House alone or, perhaps more likely, across the	17 18	Home Office and GSL. The terms of that contract were set by the
19	IRC estate.		The terms of that contract were set by the
		19	procurement exercise designed by the Home Office. The
20 21	Many of the questions that the inquiry will seek to	20	inquiry will no doubt recall evidence from a number of
	answer are not easy. G4S know this is first hand, as it	21	witnesses, including Mr Riley, that, at the time the
22	has turned its mind to a number of those issues or	22	initial contract was procured, the focus was very much
23 24	similar ones, both before and after the airing of Panorama. A key theme of the evidence heard by the	23	on minimising the cost to central government. This is
25	inquiry, the evidence the inquiry has heard, has been	24 25	quite clear from the government's decision to have
۵3	mquiry, the evidence the inquiry has heard, has been	23	50 per cent of the bidding scoring based on the cost of
	Page 74		Page 76
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1	the contract to the Home Office. Such an approach to	1	was not identified by the regulatory and oversight
2	procurement inevitably leads bidders to focus on costs	2	bodies whose role it was precisely to look for and find
3	in an attempt to be awarded the contract in line with	3	evidence of it.
4	what was essentially being asked for of them by the	4	It is appropriate to say something about the proper
5	awarding body. This was recognised by the Home Office	5	scope of the inquiry. As I have already observed, the
6	documentation, in relation to the procurement, exhibited	6	terms of reference of this inquiry quite properly set
7	to Reverend Ward's witness statement, which noted that	7	the boundaries of its investigation around a particular
8	the winning bid from GSL, which was the lowest yearly	8	period of time at a particular institution. That does
9	price, was 35 per cent below the relevant budget.	9	not prevent its recommendations and conclusions being of
10	Such an approach can be contrasted with that taken	10	broader application, which is part of the reason why G4S
11	in relation to the 2019 contract where only 25 per cent	11	will be listening carefully to them. However, as the
12	of the bid scoring was based on cost.	12	chair previously recognised, in your determination on
13	This differential approach to the procurement	13	scope, for example, this inquiry is not a policy forum
14	process inevitably led to very different bids, with more	14	on immigration detention, nor has it been tasked with
15	focus on the quality of provision.	15	addressing questions on whether time limits should be
16	G4S did not think it appropriate to bid at the low	16	placed on immigration detention.
17	level adopted by GSL in the original procurement	17	Certain elements of the architecture of the
18	exercise, but it was nonetheless bound by the terms of	18	immigration infrastructure, particularly those set out
19	the contract with the Home Office based upon GSL's bid	19	by law, are reference points by which the inquiry will
20	after it purchased GSL. As a matter of procurement law,	20	need to frame its recommendations.
21	the terms of G4S's bid became irrelevant once the	21	Other elements of the Brook House environment are
22	Home Office accepted GSL's bid. This remained the case	22	not inherent within the immigration detention estate or
23	as a matter of law when G4S subsequently took over GSL.	23	its underpinning legal framework and are open to the
24	The procurement law regime prevented G4S from seeking to	24	inquiry's comments, criticisms and recommendations,
25	substantially renegotiate the terms of the contract with	25	particularly where the inquiry has heard evidence of
	Page 77		Page 79
	1 age //		1 age 19
1	the Home Office once it was signed by GSL.	1	differing practice, either at other IRCs or subsequently
2	The inquiry should not, however, view the operation	2	at Brook House itself.
3	of the penalty regime under the contract as a key factor	3	By way of example, and returning to the point that
4	in why the behaviour of concern at Brook House was not	4	what lies at the heart of the operation of an IRC and
5	brought to light. Although the contract provided for	5	which is difficult to measure and even to regulate, is
6	G4S to self-report on certain aspects of contractual	6	its culture, the inquiry has heard that Brook House was,
7	non-compliance, and the National Audit Office found that	7	to a very considerable extent, defined by its oppressive
8	G4S did so accurately self-report, that regime did not	8	physical architecture, built to the specifications of
9	focus on the kinds of behaviour captured on the Panorama	9	a category B prison, albeit without the education
10	programme. There were, however, a number of other	10	facilities and space for activities that would be
11	mechanisms, in addition to the complaints and	11	available in such a prison.
12	whistleblowing frameworks, that should have picked up on	12	Space, generally, and particularly outside, is in
13	any mistreatment through the Home Office's monitoring of	13	short supply. Its location, only 200 metres from one of
14	the centre, both on the ground and centrally, as well as	14	Gatwick's runways, with the associated noise, further
15	through the IMB and Her Majesty's Inspectorate for	15	increased the oppressive and stressful environment. For
16	Prisons.	16	an environment which is not intended to punish but
17	The fact that these bodies did not identify such	17	rather to house and to do so for a short period only,
18	problems on the ground and, indeed, IMB witnesses	18	the inquiry may well conclude that the austerity of the
19	were surprised, for example, by what was seen on	19	physical architecture had deleterious effects on those
20	Panorama demonstrates the difficulty in creating	20	inside it.
21	effective oversight and monitoring structures which will	21	That final point is an important one, understanding
22	both disincentivise misconduct before it occurs and also	22	the position of those, as pointed out by G4S in its
23	identify it when it has taken place. Any criticism of	23	opening statement, to be at the heart of this inquiry,
24	G4S that such misconduct did not come to the attention	24	namely, those persons detained in Brook House.
25	of G4S must be understood against the backdrop that it	25	What was striking throughout much of the evidence
	Daga 70		Dagg 90

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1	heard by the inquiry was the consistent account of what	1	estate.
2	were the primary concerns of those detained in		Such a change created a perfect storm during the
3	Brook House during the relevant period, as recalled by	2 3	relevant period which it is clear both custodial and
4	various and varied witnesses. It was chiefly, and	4	healthcare struggled to cope with. This of course does
5	understandably, their immigration case rather than	5	not in any way justify the abhorrent behaviour by
6	treatment within Brook House. Recalling that detained	6	a small number of G4S staff but it is important context
7	persons were held at Brook House prior to their removal,	7	to consider when considering what happened in
8	many not wishing to be removed, it is quite reasonable	8	Brook House during the relevant period.
9	that many detainees would be anxious and stressed about	9	In that regard, the physical architecture of
10	their immigration case; the question of if and when they	10	Brook House again plays an important role. Time-served
11	would be removed, as well as difficulties obtaining	11	offenders were transferred from a prison to
12	information from decision makers about those issues.	12	an environment which looked remarkably similar to the
13	The inquiry will recall that the average length of	13	prison from which they had come and but where staff
14	detention at Brook House had increased prior to the	14	lacked the powers of prison officers and, crucially,
15	relevant period, placing additional stress on detainees.	15	lacked the ability to incentivise good behaviour and
16	In that context, it is important for the inquiry to	16	disincentivise bad behaviour through a system of
17	recall that G4S did not determine who was detained at	17	privileges or removing privileges. To a detained
18	Brook House, nor did it determine how long they would be	18	population that could already be frustrated by the
19	detained for. It was not responsible for escorting	19	stresses of their immigration cases, the inability of
20	detained persons as part of the removal directions and	20	staff to use carrots and sticks could, and from the
21	was not involved in casework regarding detained persons'	21	evidence heard by the inquiry did, lead to numerous
22	immigration status. These were the key issues for	22	instances in which detained persons not only challenged
23	detainees and their primary sources of concern and,	23	the staff but abused them verbally and physically.
24	sometimes, distress. G4S was not responsible for these	24	
25	matters, often knew nothing of them, yet it was G4S	25	To be clear, that does not in any way at all justify
23	matters, often knew nothing of them, yet it was 043	23	or excuse any mistreatment of detained persons by staff.
	Page 81		Page 83
			<u> </u>
1	staff who found themselves dealing on the front line	1	There is of course an inherent nower imbalance between
1	staff who found themselves dealing on the front line	1	There is of course an inherent power imbalance between
2	with detained persons and queries, often simply unable	2	those in authority and those detained persons in their
2 3	with detained persons and queries, often simply unable to assist and in an understandable position of	2 3	those in authority and those detained persons in their care, with staff who were responsible to look after
2 3 4	with detained persons and queries, often simply unable to assist and in an understandable position of ignorance.	2 3 4	those in authority and those detained persons in their care, with staff who were responsible to look after detained persons and not vice versa. However, it does
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1	particular, G4S, that there was a failure to complete	1	There is no such similar guidance to healthcare
2	reports under the first two limbs of rule 35 where	2	providers on the first two limbs of rule 35 in that
3	detainees met the criteria under these two limbs. The	3	guidance.
4	inquiry will of course need to determine where primary	4	When considering whether the failure to complete
5	responsibility for this failure lies.	5	rule 35 reports on every occasion that the threshold set
6	When considering this issue, the inquiry will no	6	out in rule 35 was met led indirectly to any
7	doubt bear in mind a number of matters, including,	7	mistreatment, it is important to bear in mind the very
8	first, the fact that the number of rule 35(1) and 35(2)	8	low release rate following submission of such reports to
9	reports completed at Brook House during the relevant	9	the Home Office, which according to Stephen Shaw in his
10	period was not dissimilar to the number completed at	10	2016 review was in the region of 10 to 20 per cent.
11	other IRCs at this time. Further, it appears from the	11	Again, G4S does not suggest that any of these
12	oral evidence to the inquiry that, fives years later,	12	matters, either individually or collectively, negate its
13	under the new provider PPG nothing has really changed.	13	responsibility or that of the medical staff to act in
14	Secondly, healthcare staff and G4S raise the lack of	14	accordance with rule 35, and other relevant Detention
15	training of rule 35 with the Home Office on more than	15	Centre Rules. However, it does believe that such
16	one occasion. However, there were real challenges to	16	matters are highly relevant when considering the context
17	obtaining such training from the Home Office. This was	17	and who else shares responsibility for the way in which
18	not a new problem, nor does it appear to be limited to	18	Brook House healthcare staff, like staff at other IRCs
19	Brook House. Stephen Shaw in his 2016 report at	19	during the relevant period and subsequently, operated
20	paragraph 4.116 noted that one of the concerns	20	rule 35.
21	healthcare staff at IRCs generally had was that "on site	21	To conclude where G4S began in its opening statement
22	teams were not sufficiently trained to complete them."	22	to the inquiry, it is the detained persons who are, as
23	Thirdly, Ms Calver in her oral evidence confirmed	23	much as any government or corporate body, the true
24	that the Home Office had not raised concerns about the	24	audience for the inquiry's reports and conclusions to
25	lack of rule 35(1) or (2) reports during the relevant	25	ensure that those detained in Brook House in 2017 have
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1	period, or indeed before or after the relevant period,	1	been heard and listened to, and to ensure that the
2	notwithstanding that they were well aware of the number	2	lessons of Brook House are learned so that those in the
3	of incidents of self-harm, suicide attempts and the	3	detention estate at present and in future should not
4	number of detainees placed on ACDTs at Brook House	4	suffer the kind of treatment witnessed on Panorama.
5	during that period. Further, the Home Office did not	5	G4S, again, apologises for the conduct of its staff
6	generally raise concerns about the content or quality of	6	where they carried out that mistreatment and, more
7	the rule 35 reports that were completed.	7	broadly, for its own deficiencies in failing to identify
8	Fourthly, Ms Calver in her oral evidence to the	8	the mistreatment before or after it occurred. It
9	inquiry explained that she had set up an IRC forum to	9	recognises that, while learning lessons is vital, that
10	discuss rule 35 issues with the healthcare staff at	10	may be of little comfort to those who have already
11	other IRCs. The Home Office attended this forum and	11	suffered. G4S is grateful to all those who have given
12	approved the rule 35(2) pathway drafted by Ms Calver.	12	evidence to the inquiry, in particular those who have
13	Ms Calver understood that, as a result of that approval,	13	been detained at Brook House, as well as to the chair,
14	this pathway document was rolled out elsewhere in the	14	her legal team and all those staff supporting the
15	IRC estate.	15	inquiry.
16	Fifthly, and finally, the relevant Home Office	16	Thank you, chair.
17	guidance, namely DSO09 of 2016, focuses to	17	THE CHAIR: Thank you, Mr Sharland.
18	a considerable extent on rule 35(3) reports rather than	18	Closing remarks by THE CHAIR
19	35(2) and (1) reports. For example on page 7, the	19	THE CHAIR: That concludes phase 2 hearings in this inquiry.
20	guidance states that:	20	I would again like to thank you all the core
21	"It is important that nurses and other healthcare	20	
22	professionals are aware that they must report to an IRC	21 22	participants and their legal representatives, as well as
23	medical practitioner any detainee who claims to have	22 23	the inquiry staff for ensuring the smooth running of the
24	been a victim of torture or gives an indication that		hearings.
25	this might have been the case."	24 25	I would also like again to thank the IDRC for hosting us, as well as RTS for their technical support
23	and might have been the case.	23	nosung us, as wen as K15 tot uten technical support
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		,
1	and I am grateful to the transcribers and the evidence	1 Brook House.
2	handler for their assistance throughout the hearings.	2 I would like to conclude my remarks by acknowledging
3	Finally, thank you to the ushers and the staff from	that behind each and every one of those ciphers is
4	Hestia for their support.	4 a human being who should have been treated with respect 5 and dignity. Neither I nor the wider inquiry have lost
5	I am very grateful for the high-levels of engagement	6 sight of that.
6	that there has been before and during the inquiry	7 Thank you.
		8 (12.37 pm)
7	hearings.	9 (The inquiry concluded)
8	The inquiry received a number of statements from	10 11
9	formerly detained men, four of whom were able to give	11 12 INDEX
10	live evidence. Many of these men are highly vulnerable	13
11	and have provided detailed statements giving their	Closing statement by MR BUNTING1
12	accounts of mistreatment and other experiences at	14 Christian of Managery 11
13	Brook House and elsewhere. I appreciate just how	Closing statement by MS MANNION11
14	challenging this must have been for them and each will	Closing statement by MR DIXEY36
15	be considered for the purposes of my report.	16
16	The inquiry has also heard live evidence from 74	Closing statement by MS WHITE53
17	other witnesses and for each person that gave evidence	17
18	to the inquiry I recognise that it has not been an easy	Closing statement by MR BLAKE61
19	experience but it has been of considerable value to me	Closing statement by MR SHARLAND69
20	and to the whole inquiry.	19
21	I wish to express my gratitude to all of the	Closing remarks by THE CHAIR88
22	witnesses who have come to give evidence over the past	20
		21 22
23	seven weeks.	22 23
24	Whilst it has not been possible or necessary to call	24
25	each person who has provided a statement to give	25
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1	evidence in person, each of those will be considered	
2	when preparing my report, alongside the rest of the	
3	evidence received in the course of the inquiry.	
4	I have listened very carefully to the oral	
5	submissions that I have heard over last two days and	
6	I look forward to receiving the written submissions by	
7	29 April, which I will of course also consider with	
8	great care. The inquiry team will then provide	
9	an update on the overarching timetable in due course.	
10	Finally, I would like to say this. We have heard at	
11	times some very technical information regarding the	
12	contract, the systems, the rules and the processes in	
13	place at Brook House. We have also heard evidence about	
14	the role and the structures of oversight and monitoring	
15	mechanisms in place for IRCs.	
	In the course of these inquiry hearings, we have	
16		
17	heard evidence in person or read in and seen footage of	
18	men suffering mistreatment and in distressing	
19	situations. We have also heard directly, or read	
20	transcripts of, swearing and abusive language directed	
21	at detainees.	
22	So, although for reasons of necessity we have had to	
23	refer to those formerly detained men at Brook House	
24	using ciphers, I want to emphasise that at the very	
25	centre of this inquiry are the men who were detained at	
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	1 age 70	

	•	•	1	1 age 72
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